



Welcome to the ACGIH® Derived No Effect Levels (DNELs): What Are They and How Will They Change the Occupational Health OEL Landscape? Webinar

For technical support questions please call:
Toll Free – 866-779-3239
Direct – 916-229-3239

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Presenters

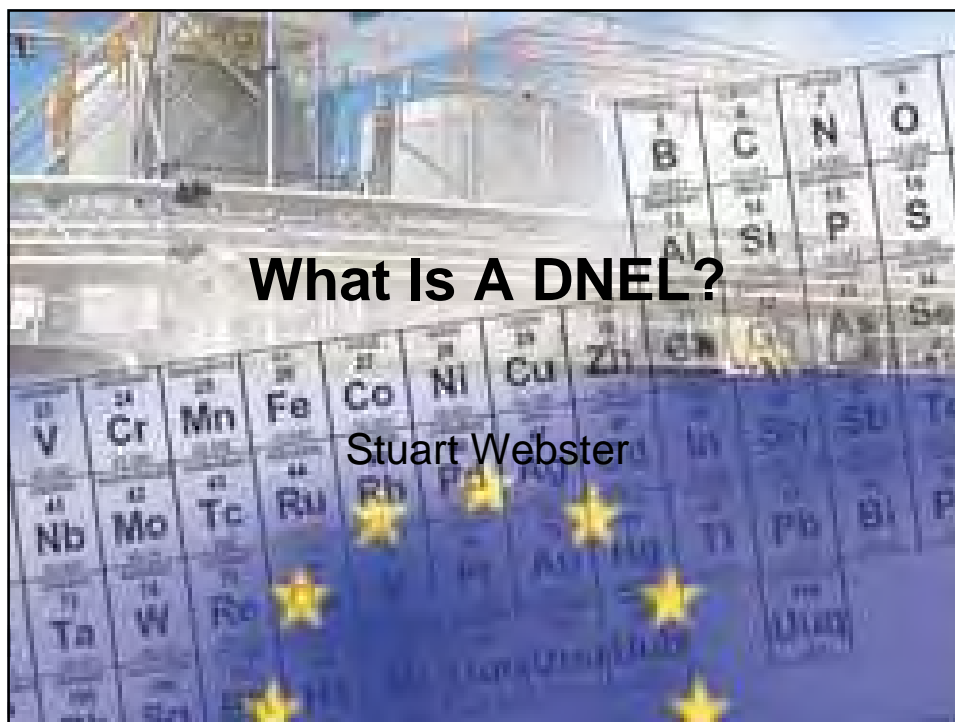
- John Mikan, CIH
Experien Health Sciences



T. Stuart Webster, MS, CIH
Experien Health Sciences



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How Did We Get Here?

To set the stage for the remainder of the presentation, it is necessary to briefly review some history.

REGULATION (EC) No 1907/2006

REACH (Registration, Evaluation, Authorisation and Restriction of Chemicals) Regulation

The result of several factors...



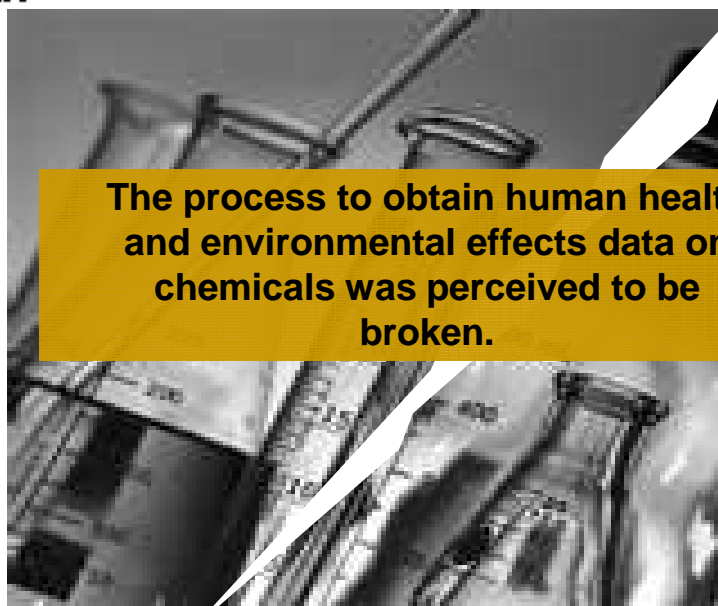
PERCEIVED FAILURE TO PROTECT SENSITIVE POPULATIONS



- Phthalates released from toys
- Pentabromo diphenyl ether in breast milk



The process to obtain human health and environmental effects data on chemicals was perceived to be broken.





How Did We Get Here?

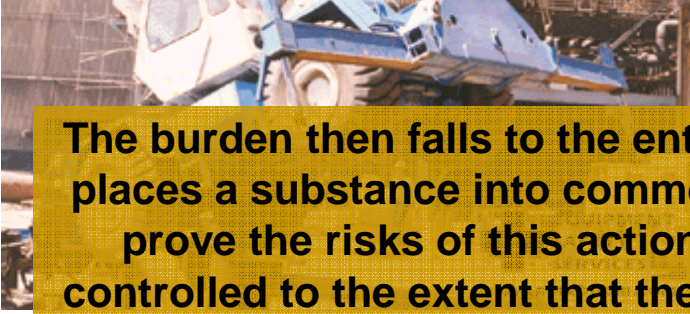
REACH: Premised on the precautionary principle

The precautionary principle presumes that placing chemical substances into commerce could harm the public and the environment if there is no evidence or scientific consensus that there would be no harm.



How Did We Get Here?

REACH: Premised on the precautionary principle

A photograph of industrial machinery, possibly a conveyor belt or sorting system, with blue and white components.

The burden then falls to the entity that places a substance into commerce to prove the risks of this action are controlled to the extent that the public and environment would not be harmed.



How Did We Get Here?

So how will we know whether risks are acceptably controlled?

- ✓ What standard / standards are to be used?
- ✓ Upon what will the standard be based?



How Did We Get Here?

Given the burden of proof, to assess the potential for harm you should:

- ✓ Be aware of what harm, if any, could result.
- ✓ Know how, where and by whom used.
- ✓ Understand the controls in place to prevent exposure.




What is a DNEL?

What standard do you compare to?

THE STANDARDS:

Environment = PNECs
Human Health = DNELs



What is a DNEL?

“The DNEL represents a level of exposure above which humans should not be exposed.”

30.12.2006 EN Official Journal of the European Union L 336/1

I
(Acts whose publication is obligatory)

REGULATION (EC) No 1907/2006 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL
of 18 December 2006
concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH), establishing a European Chemicals Agency, amending Directive 1999/45/EC and repealing Council Regulation (EEC) No 793/93 and Commission Regulation (EC) No 1488/94 as well as Council Directive 76/769/EEC and Commission Directives 91/155/EEC, 93/67/EEC, 93/105/EC and 2000/21/EC



What is a DNEL?



Level of exposure not defined in the regulation.



What is a DNEL?

RECHA

Guidance on
information requirements and
chemical safety assessment
Part B: Hazard Assessment



May 2008
(version 1.1)

Have to go to the
guidance
documents

$DNEL = NOAEL / AF$



What is a DNEL?

Given the context of REACH and the precautionary principle ...



The DNEL is a risk assessment tool...

Similar to an OEL



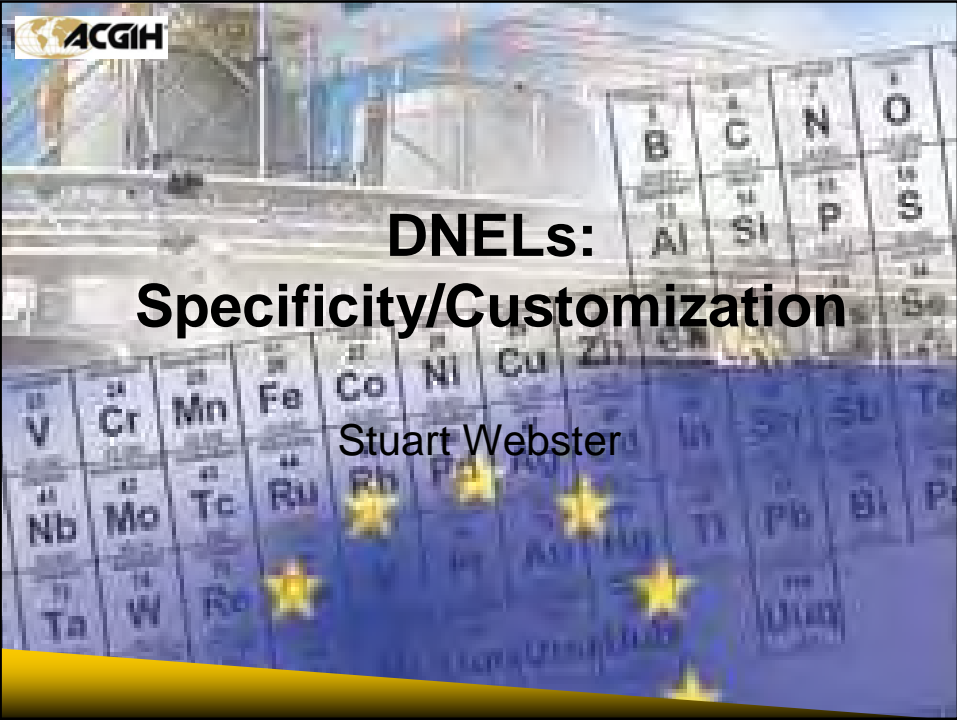

IN SUMMARY

Entities that place substances onto the EU market have the burden to prove use of their substances would not harm human health.

After gathering health effects information, the next step is to assess the risk of use.

The standard or bar to which the risk of use to human health is compared is the DNEL.

In an occupational context, the DNEL could be construed to be a de facto OEL.



**DNELs:
Specificity/Customization**

Stuart Webster



Intent of Presentation

Later on we will compare DNELs to OELs in the context of the concerns that have been voiced.

Intent with next sections is to lay the groundwork.

For some, information may seem basic or heard before.

For others, may be entirely new.



Intent of Presentation

With the next couple of sections we intend to cover the following:

- ✓ DNEs in the context of their specificity
- ✓ DNEs regarding their limitations/boundaries
- ✓ How DNEs are derived
- ✓ Aspects considered when deriving DNEs and their real-world application



Limitations

The DNE was not intended to be an OEL

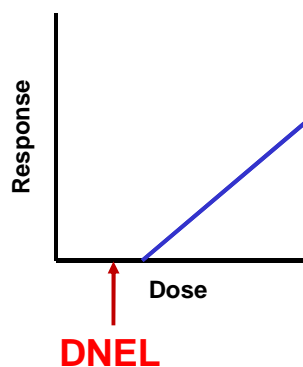
There is a different finish line than the OELs



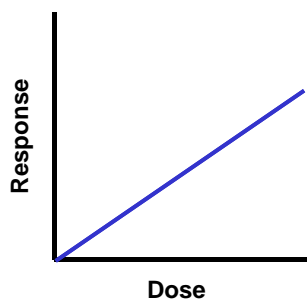


Limitations

- The DNELs are for threshold effects.
- The assumption is exposure to the substance at that level would be below a no effect level.



Limitations



DNELs are not intended for non-threshold effects.

**NO DNEL – Use the DMEL
(Derived Minimal Effect Level)**



A Plethora of DNELs

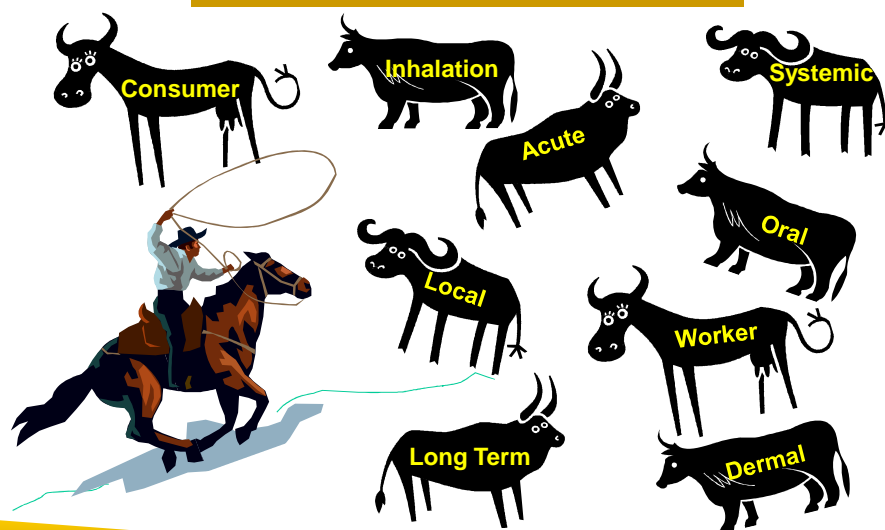
A concern expressed by many is that there could be many DNELs for a single substance.


We are not going to directly address this concern but lay out the facts that have given rise to the concern.

The concern will be addressed later.

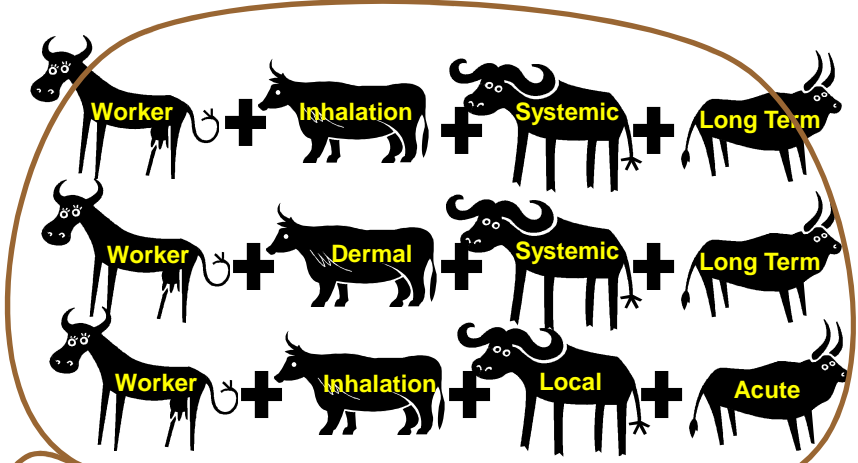


A Plethora of DNELs




 **ACGIH**

A Plethora of DNELs

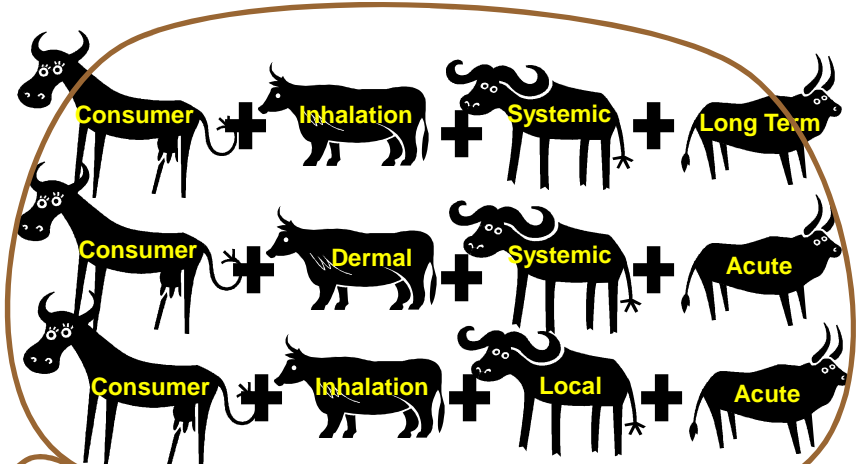


Worker + Inhalation + Systemic + Long Term
Worker + Dermal + Systemic + Long Term
Worker + Inhalation + Local + Acute

And so forth...

 **ACGIH**

A Plethora of DNELs



Consumer + Inhalation + Systemic + Long Term
Consumer + Dermal + Systemic + Acute
Consumer + Inhalation + Local + Acute


And so forth...

 **ACGIH**

More Specificity
Sensitive Populations:


- Children
- Pregnant Women
- Elderly



 **ACGIH**


Boundaries of Use

- No single document presents everything about DNELs.
- DNELs discussed under multiple contexts.
- However, summed up nicely in the Risk Characterization doc.

 **ECHA**

Guidance on
information requirements and
chemical safety assessment

Part E: Risk Characterisation



May 2008

Guidance for the implementation of REACH



Possibilities: Workers, Systemic Effects

LONG-TERM, INHALATION DNEL	Repeated exposure ≥ 1 day mg substance / m ³
LONG-TERM, DERMAL DNEL	Repeated exposure ≥ 1 day mg / kg bw OR mg / cm ²
ACUTE, INHALATION DNEL	Peak Inhalation Exposure mg substance / m ³



Possibilities: Workers, Systemic Effects



ACGIH®

Possibilities: Workers, Systemic Effects





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Possibilities: Workers, Local Effects

LONG TERM, INHALATION DNEL	Repeated Inhalation Exposure mg substance / m ³
LONG TERM, DERMAL DNEL	Repeated Dermal Exposure mg / cm ² OR parts per million
ACUTE, INHALATION DNEL	Inhalation Peak Exposure mg substance / m ³
ACUTE, DERMAL DNEL	Single Dermal Exposure mg / cm ² OR parts per million

e.g., substances causing irritation, corrosion or sensitisation





Possibilities: General Population, Systemic Effects

LONG-TERM, INHALATION DNEL	Repeated exposure mg substance / m ³
LONG-TERM, DERMAL DNEL	Repeated exposure mg / kg bw OR mg / cm ²
ACUTE, INHALATION DNEL	Occasional inhalation exposure mg / m ³
LONG-TERM, ORAL DNEL	Repeated exposure mg / kg bw





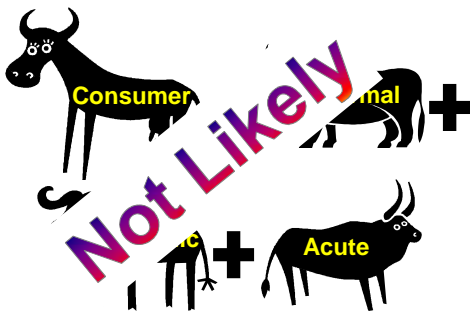
Possibilities – General Population, Local Effects


LONG TERM, INHALATION DNEL	Repeated Inhalation Exposure mg substance / m ³
LONG TERM, DERMAL DNEL	Repeated Dermal Exposure mg / cm ² OR parts per million
ACUTE, INHALATION DNEL	Inhalation Peak Exposure mg substance / m ³
ACUTE, DERMAL DNEL	Single Dermal Exposure mg / cm ² OR parts per million


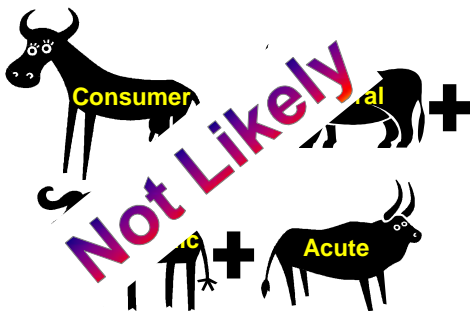
e.g., substances causing irritation,
corrosion or sensitisation



 **Possibilities: General Population, Systemic Effects**

 **Possibilities: General Population, Systemic Effects**



For Non-Threshold Effects:



**Calculate the
DMEL**

**(Derived Minimal
Effect Level)**

**According to the same
possibilities**



End of the Road

**Choose the
Leading or
Critical DNEL***

* Specific for the route and duration of exposure shown in the previous slides.



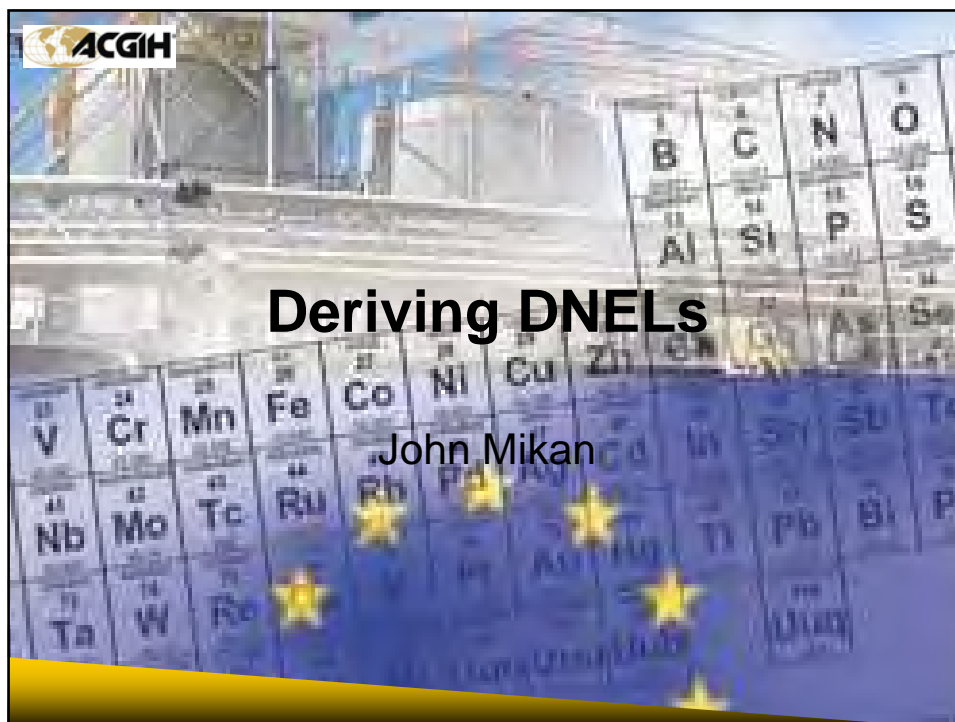
End of The Road


Use the DNELs to calculate the RCRs.



Bottom Line

- Not all exposure combinations relevant.
- Not all combinations are likely.
- Similar effects for different exposure routes will be combined into one DNEL.
- The purpose of the different DNELs is to find the leading or critical DNEL for the particular exposure route and duration.






What's Required?

While manufacturers are required to derive DNELs, the “requirements” defining the derivation process are remarkably vague.

REGULATION (EC) No 1907/2006, Annex I – General Provisions for Assessing Substances and Preparing Chemical Safety Reports: “Step 4: Identification of DNEL(s)...When establishing the DNEL, the following factors shall, *inter alia*, be taken into account:

- a) The uncertainty arising, among other factors, from the variability in the experimental information and from intra- and inter-species variation;
- b) The nature and severity of the effect;
- c) The sensitivity of the human (sub-)population to which the quantitative and/or qualitative information on exposure applies.”


Inter alia – Latin for “among other things”

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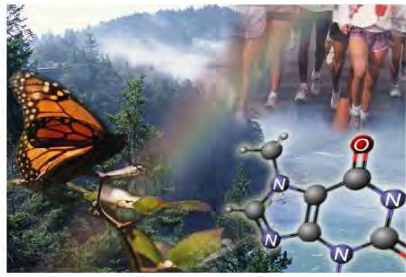
ECHA Guidance:
<http://guidance.echa.europa.eu/>

Legal Notice

“...users are reminded that the text of the REACH Regulation is the only authentic legal reference and that the information in this website does not constitute legal advice...”


 **ECHA**

Guidance on
 information requirements and
 chemical safety assessment
 Chapter R.8: Characterisation of dose
 [concentration]-response for human
 health



May 2008

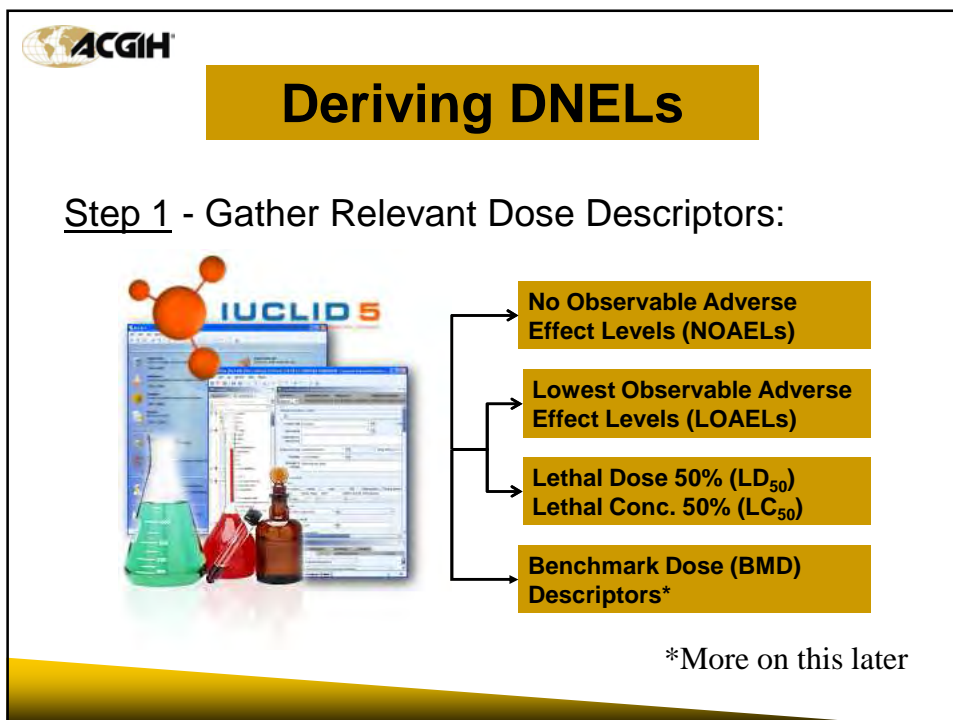
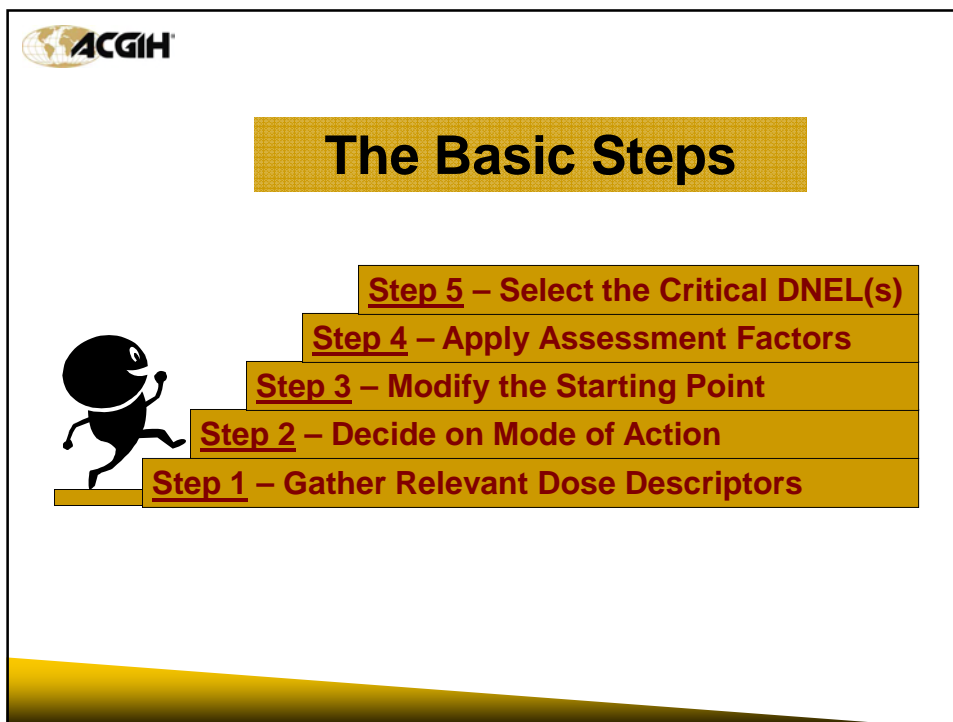
Guidance for the implementation of REACH

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Getting Started

Initial Considerations:

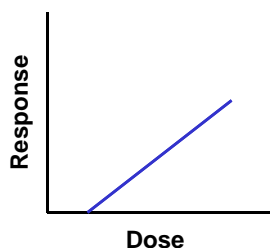
1. Segment(s) of the Population Exposed:
 - a. Workers
 - b. Consumers
 - c. Children
2. Relevant Route(s) of Exposure
3. Relevant Duration(s) of Exposure
4. Type(s) of Effect(s): Local and/or Systemic?



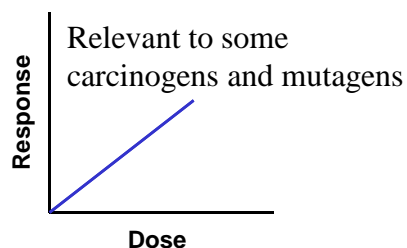


Deriving DNELs

Step 2 – Decide on Mode of Action:



Threshold Response



Non-Threshold Response

CAUTION: The fact that a NOAEL has been observed in a study does not necessarily equate to a threshold response as the number of animals studied may have been too few to observe the response at low doses.



Deriving DNELs

Step 3 – Modify the Starting Point:

1. Body weight, if starting point is not already normalized
2. Converting units
 - a. Oral to Inhalation (mg/kg-bw/day to mg/m³/day)
 - b. Oral to Dermal, local effects (mg/kg-bw/day to mg/cm²/day)
3. Route of Exposure / Bioavailability:
 - a. Oral to Inhalation, if known
 - b. Oral to Dermal, if known
4. Inhalation Rate (e.g., resting rat to working human)



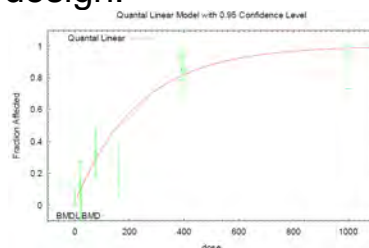
Default Physiological Scaling Factors

Species/ Physiological parameters	Rat	Human
Body weight	250 g	70 kg
Respiratory volume (standard; sRV)	0.2 l/min/rat = allometric scaling ³ 0.8 l/min/kg bw →	0.2 l/min/kg bw
for relevant duration:		
6 h exposure	0.29 m ³ /kg bw	5 m ³ /person
8 h exposure	0.38 m ³ /kg bw	6.7 m ³ /person
24 h exposure	1.15 m ³ /kg bw	20 m ³ /person
Respiratory volume light activity for worker (wRV)		
8 h exposure		10 m ³ /person



The Benchmark Dose

Utilizes standard statistical principles to predict the true no effect level and lowest effect level (1% increase in an observable effect), adjusting for study design.





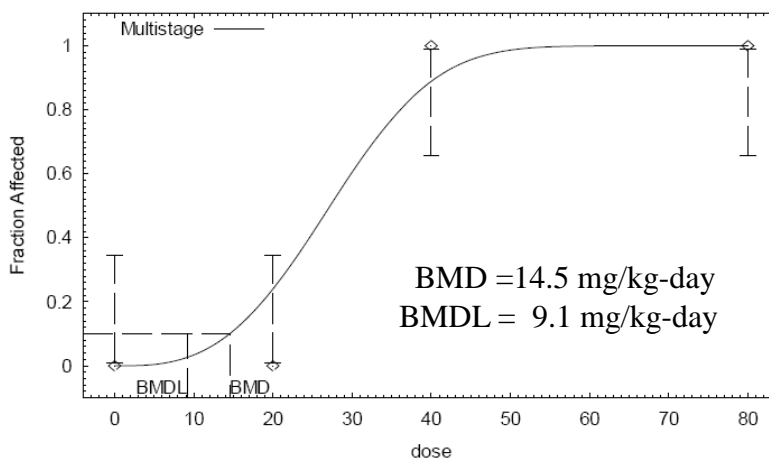
The Benchmark Dose

- Based on approaches dating back to 1961.
- Formalized by U.S. EPA in 1995 to use for non-cancer risk assessments.
- BMD Software:
<http://www.epa.gov/ncea/bmds/index.html>



Example BMD Output

Multistage Model with 0.95 Confidence Level





Deriving DNELs

Step 4 – Apply Assessment Factors:

1. Exposure Duration:
 - a. Subacute to chronic (28 days to lifetime)
 - b. Subchronic to chronic (90 days to lifetime)
2. Interspecies (rat to human)
3. Intraspecies (variability among humans)
4. Quality of the Database



ECETOC vs ECHA Default Assessment Factors

ECETOC (from Tech Report No. 86)

• Establishment of NOAEL	
– LOAEL to NOAEL	3
• Duration of exposure	
– Subacute/chronic NOAEL	6
– Subchronic/chronic NOAEL	2
– Local effects by inhalation	1
• Route to route	
– Oral to inhalation	ND
– Oral to dermal	ND
• Interspecies and Intraspecies	
– Mouse (scaling)	7
– Rat (scaling)	4
– Monkey (scaling)	2
– Dog (scaling)	2
– Interspecies (local eff. By inh)	1
– Intraspecies (local effects)	
• Consumers	5
• Workers	3

ECHA (from Guidance Doc r8)

• Establishment of NOAEL	
– LOAEL to NOAEL	3-10
• Duration of exposure	
– Subacute/chronic NOAEL	6
– Subchronic/chronic NOAEL	2
– Local effects by inhalation	1-2.5
• Route to route	
– Oral to inhalation	2
– Oral to dermal	1
• Interspecies and Intraspecies	
– Mouse (scaling)	7
– Rat (scaling)	4
– Monkey (scaling)	2
– Dog (scaling)	1.4
– Interspecies (local eff. By inh)	1
– Intraspecies (local effects)	
• Consumers	10
• Workers	5



PBPK Modeling

Physiologically-based pharmacokinetic (PBPK) modeling can be used to adjust or deviate from the default assessment factors.



Example DNEL Derivation

Description	Value	Remark
Step 1) Relevant dose-descriptor	NOAEL: 250 mg/kg (oral; rat) 90-day study.	1000 mg/kg bwt/day: 10/10 males and 1/10 females died. 500 mg/kg bwt/day: males only had decreased mean body weight and body weight gain.
Step 2) Mode of Action	Threshold Effect	CNS depression with resulting body-weight reduction.
Step 3) Modification of the starting point	1/0.38	Oral to inhalation unit conversion (8h exposure)
	1	Route to route bioavailability extrapolation not appropriate.
	6.7 m ³ /10 m ³	Inhalation Rate: Resting rate to light work
Step 4) Assessment factors		
<i>Exposure duration</i>	2	Sub chronic to chronic
<i>Interspecies</i>	1	No interspecies extrapolation for Inhal.
<i>Intraspecies</i>	3	Worker default AF
<i>Quality of database</i>	1	
DNEL (Chron. Inhl. Worker)	$250 \times 2.6 \times 1 \times 0.67 / (2 \times 1 \times 3 \times 1) = 73 \text{ mg/m}^3$	



Alternative to DNEL

Indicative

Occupational

Exposure

Limits (IOELs)

**Currently 100
Substances**

EU-adopted health-based, non-binding values, derived from the most recent scientific data available and taking into account the availability of measurement techniques.



Using an IOEL as a DNEL

CAUTION: When using an IOEL, the registrant must ensure that the IOEL is valid with respect to the toxicological data in the registrant's dossier.



What About Other OELs?

Binding
Occupational
Exposure
Limits (BOELs)

**Currently 4
Substances**

EU-adopted, binding limits, that reflect socio-economic and technical feasibility factors in addition to toxicological information taken into account when establishing IOELs.



What About Other OELs?

National
Occupational
Exposure
Limits (National OELs)

Adopted at the member-state level (e.g., German MAK).



What About Other OELs?

**OSHA PELs
NIOSH RELs
ACGIH® TLVs®**



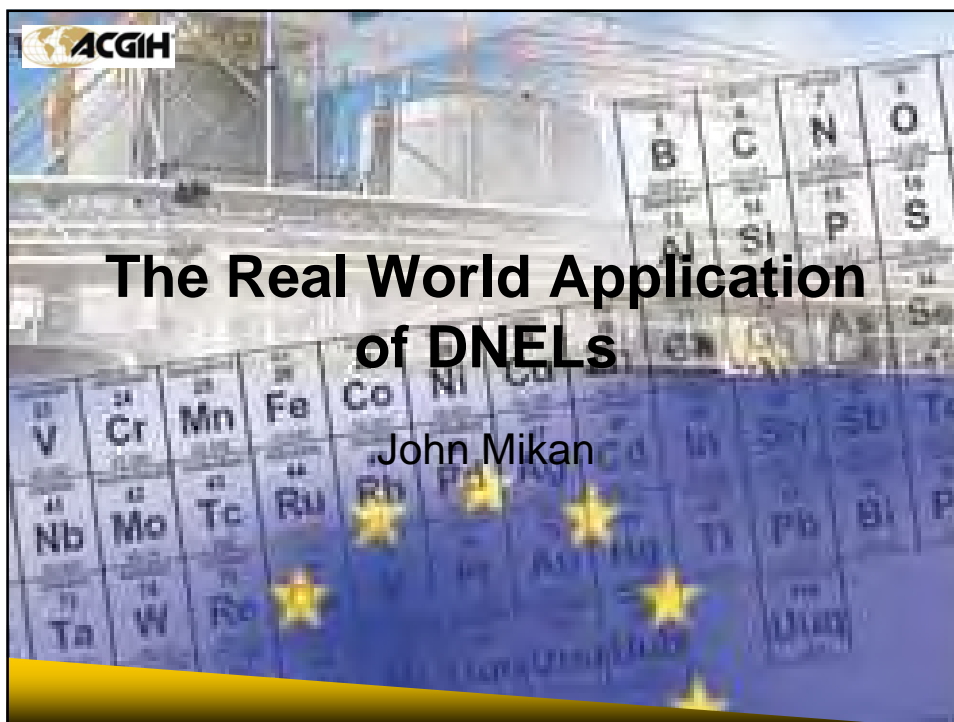
What About Other OELs?

- BOELs, National OELs, TLVs®, PELs, etc. can't be used in place of deriving DNELs.
- A BOEL or National OEL that is lower than the derived DNEL may be used.
- The REACH regulation and guidance are silent on the topic of using a non-EU OEL that is lower than the derived DNEL.



What About Non-Threshold Effects?

A “Derived Minimal Effect Level” or DMEL is established using a “linearised” risk estimate or a “large assessment factor” approach.



The Real World Application of DNELs

John Mikan



We Have Our DNELs Now What?


As mentioned, DNELs are used much like an OEL, but are extended to include the general “consumer” population...


...And like an OEL, the DNEL is compared to information regarding exposure to characterize risk.



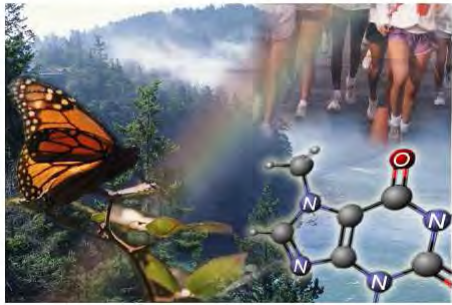
Risk Characterization



 **Risk
Characterisation
Ratio (RCR):**


 **Guidance on
information requirements and
chemical safety assessment**
Part E: Risk Characterisation

$$RCR = \frac{\text{Exposure}}{\text{DNEL}}$$



May 2008

Guidance for the implementation of REACH

 **Risk
Characterisation
Ratio (RCR):**

$$RCR = \frac{\text{Exposure}}{\text{DNEL}}$$

$$RCR_{\text{Inhalation}} + RCR_{\text{Dermal}} + RCR_{\text{Oral}} = RCR_{\text{Total}}$$



Risk Characterisation Ratio (RCR)

RCR < 1 →



← RCR ≥ 1



The Exposure Assessment

$$\text{RCR} = \frac{\text{Exposure}}{\text{DNEL}}$$

1. Exposure Scenarios
2. Estimation Models:
 - a. EUSES/EASE
 - b. ECETOC TRA
 - c. Stoffenmanager
 - d. ConsExpo
 - e. RISKOFDERM
 - f. Various EPA Models
3. Measured Data
 - a. Published
 - b. Unpublished



What If RCR ≥ 1 ?

1. Risk Management Measures (RMMs)*
 - a. Ventilation
 - b. PPE
 - c. Training
 - d. Limit Duration of Exposure
 - e. Limit Concentration




***Become mandatory on extended Safety Data Sheet**



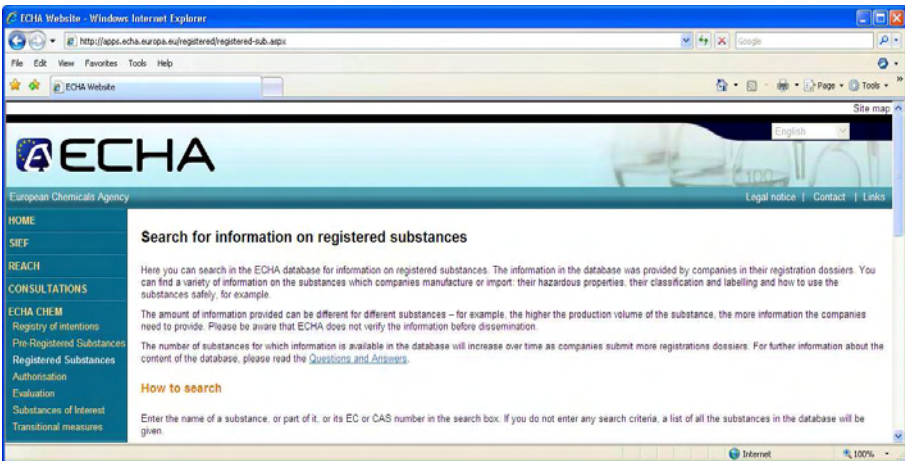
Summary Risk Characterisation

Exposure Scenario	RCR (inhalation)	RCR (dermal)	RCR (all routes)
Exposure Scenario #1	0.01	0.10	0.11
Exposure Scenario #2	0.10	0.01	0.11
Exposure Scenario #3	0.20	0.00	0.20
Exposure Scenario #4	0.50	0.05*	0.55


*Assumes proper selection and use of gloves



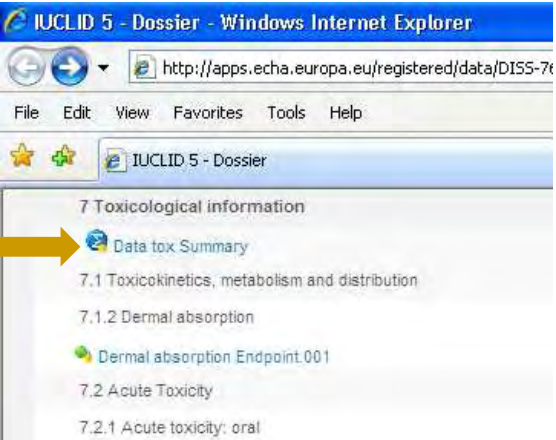
Availability of DNELs



The screenshot shows the ECHA website in a Windows Internet Explorer browser. The address bar displays `http://apps.echa.europa.eu/registered/registered-sub.aspx`. The page title is "ECHA Website - Windows Internet Explorer". The main content area is titled "Search for information on registered substances" and includes a search box and instructions on how to search. The left sidebar contains a navigation menu with categories like HOME, SIEF, REACH, CONSULTATIONS, ECHA CHEM, and Evaluation.



Availability of DNELs



The screenshot shows the IUCLID 5 - Dossier page in a Windows Internet Explorer browser. The address bar displays `http://apps.echa.europa.eu/registered/data/DISS-7`. The page title is "IUCLID 5 - Dossier". The main content area is titled "7 Toxicological information" and includes a list of links: "Data tox Summary", "7.1 Toxicokinetics, metabolism and distribution", "7.1.2 Dermal absorption", "Dermal absorption Endpoint.001", "7.2 Acute Toxicity", and "7.2.1 Acute toxicity: oral". A yellow arrow points to the "Data tox Summary" link.

Search for substance, "view" dossier, click on Data tox Summary

ACGIH

SAFETY DATA SHEET
Product XYZ

Date of Issue: February 3, 2010 Revision: 2

7. HANDLING AND STORAGE




HANDLING: Wear protective equipment to comply with good occupational hygiene practice. Avoid contact with skin and eyes. Use only in well-ventilated areas. Avoid inhalation of vapours. Avoid inhalation of mists.

STORAGE: Keep container tightly closed. This product should be stored away from sources of strong heat or oxidising chemicals. Heating of containers may cause pressure rise, with risk of bursting.

Storage Temperature: Ambient.
Storage Life: Stable at ambient temperatures.
Specific use: Surface treatment preparation.

8. EXPOSURE CONTROLS/PERSONAL PROTECTION

Industrial use only:

-  **Respirators:** Wear suitable respiratory protective equipment if exposure to levels above the occupational exposure limit is likely.
-  **Eye Protection:** Goggles giving complete protection to eyes. Safety spectacles. Have available eyewash bottle with clean water.
-  **Gloves:** Plastic or synthetic rubber gloves.
- Other:** Contaminated clothing should be discarded.

OCCUPATIONAL EXPOSURE LIMITS

Organochlorofluorocane

Exposure limits	Type	Notes
None established		

Derived No Effect Levels (DNELs)	Type	Notes
10 µg/m	Worker (Long-term, Inhalation)	
20 µg/m	Worker (Short-term, Inhalation)	

DNELs will also be presented in Section 8 of the EU Safety Data Sheet...

...alongside other OELs

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What About Unintended Consequences?

Can regulators use DNELs to demonstrate non-compliance?

Will EU member-states abandon their current OEL processes and default to the DNELs?

Will the EU grab hold of the DNELs and turn them into IOELs?



What About Unintended Consequences?

Will manufacturers derive overly conservative DNELs to shield themselves from liability?

Will manufacturers “adjust” their DNELs to achieve a favorable RCR?

Will we see multiple DNELs for the same substance when manufacturers can’t agree?

The ACGIH logo is in the top left corner. The background is a blurred image of a periodic table of elements. Several elements are highlighted with yellow stars: Fe, Co, Ni, Cu, Zn, Cd, Pb, Bi, and Po. The text "What Are The Concerns?" is overlaid in the center, and "How Do DNELs Compare to OELs?" is overlaid below it.

What Are The Concerns?

How Do DNELs Compare to OELs?



Concerns

“The change associated with GHS and REACH that will cause the most confusion for workers will be the new “exposure limits” known as Derived No Effect Levels (DNELs).”

Skoglund, R. and D. Deeds, **Global Impact: GHS and REACH Will Transform Worker Safety and Health Programs.** The Synergist 20(8), September 2009.



Concerns

“A key feature of REACH is the Derived No Effect Levels (DNELs), a new health- and ecotoxicity-based exposure limit.”

Rutkowski, E., **Updating PELs: Is Now the Time? AIHA Weighs Another Attempt at Changing OSHA.** The Synergist 20(9), October 2009.



Concerns

“...REACH also requires new extended safety data sheets for all the chemicals, and these will state the DNELs; so for the people in the workplace—employers or workers—these will surely become the numbers that count.”

Ogden, T., **REACH-how is it going?** *Annals of Occupational Hygiene* 54(1), January 2010.



Concerns

“The calculation of DNELs follows a rule-based approach... This can result in a very conservative figure, perhaps two or three orders of magnitude lower than that from the traditional OEL setting process.”

Adkins, C., L. Booher, et. al., **Occupational Exposure Limits-Do They Have A Future?** *International Occupational Hygiene Association*, August 20, 2009.



Concerns

Concerns that will be discussed:


- ✓ The DNEL derivation process will be “closed”.
- ✓ The data relied upon to derive the DNEL will not be as robust as that of an OEL.
- ✓ Derivation of DNELs is a fixed, rigid process with little flexibility.



Concerns

Concerns that will be discussed:

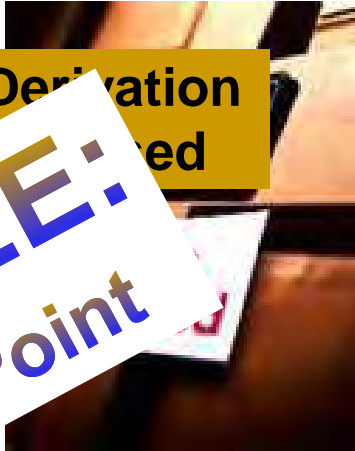
- ✓ There will be many or different DNELs for a substance.
- ✓ If more conservative, will this doom the OEL?
- ✓ The DNELs will be unrealistically conservative.
- ✓ Once derived, are the DNELs set in stone?


 **The DNEL Derivation Process Is Closed**


Manufacturers and Importers (M/I) derive the DNELs.

- ✓ There is no obligation to invite the public and stakeholders.
- ✓ In that sense, the process is closed.

AGREE TO A POINT




 **The DNEL Derivation Process Is Closed**



However...

- ✓ Collaborate within consortia and SIEFs
- ✓ Will see the lead registrant DNELs and RMMs
- ✓ In that sense, the process is open

 **ACGIH**

The DNEL Derivation Process Is Closed

<u>Generally With OELs</u>	<u>With DNELs</u>
<ul style="list-style-type: none"> ✓ Collaborate upfront with stakeholders and public ✓ Then some committee or entity weighs evidence & decides upon the value 	<ul style="list-style-type: none"> ✓ No upfront collaboration ✓ M/I set DNELs, publish in CSR and eSDS ✓ Backend ECHA, public and NGO reviews

 **ACGIH**



The ... derive the ... as robust as that ... an OEL.

DISAGREE



Perceived To Be As Robust

- ✓ Is data adequate for classification and labeling?
- ✓ Is data adequate for health / risk assessment?
- ✓ Does data fulfill expectations for tonnage band?

Data Adequacy Assessment Expectations



Perceived To Be As Robust

OEL

- Process to rate studies is rooted in judgment.
- Key studies are disclosed.
- Do not see studies that were not key studies.

DNEL

- Process to rate studies is based on Klimisch scoring system.
- Have to disclose the full literature search.
- Can see studies not chosen to be key study for endpoints.



Perceived To Be As Robust

Klimisch Scores

- Defined system for scoring reliability of data.
- Studies can be ranked.
- Cautiously consider 3 and 4 ranked data.

1 = Reliable w/out restrictions

2 = Reliable with restrictions

3 = Not reliable

4 = Not assignable



The DNEL Derivation Process = Rule Based Approach

OEL

Derivation Processes (some) = rule based

Derivation Processes (others) = no rules

DNEL

Regulation = Not Rule Based

Companies can choose approach

Companies taking technically sound approach


DISAGREE

ACGIH®

ECHA

The DNEL Derivation Process = Rule Based Approach

Guidance on information requirements and chemical safety assessment
Part B: Hazard Assessment



May 2008
(version 1.1)

Guidance Docs = Rule Based

Still: Flexibility in approach allowed

ACGIH®

There Will Be Many DNELs for a Single Substance

<u>OEL</u> Full Shift TWA	<u>DNEL</u> Many DNELs
Short Term 15-min TWA	The RMMs are the important stuff
Ceiling or Peak Exposure	Could have many DNELs & ES but limited RMMs

AGREE



DNELs: Unrealistically Conservative

The concern is that the process will create DNELs that are well below OELs.

The exposure level for a DNEL is intended to control risk, which is different than an OEL.

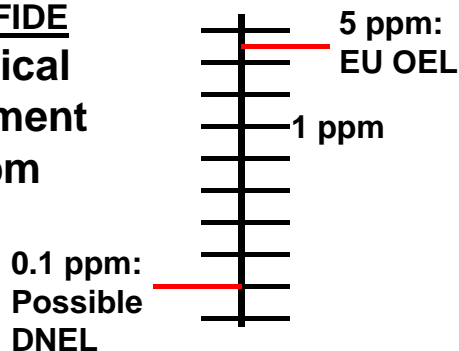
The exposure level is based on the precautionary principle = prove no harm.

DISAGREE

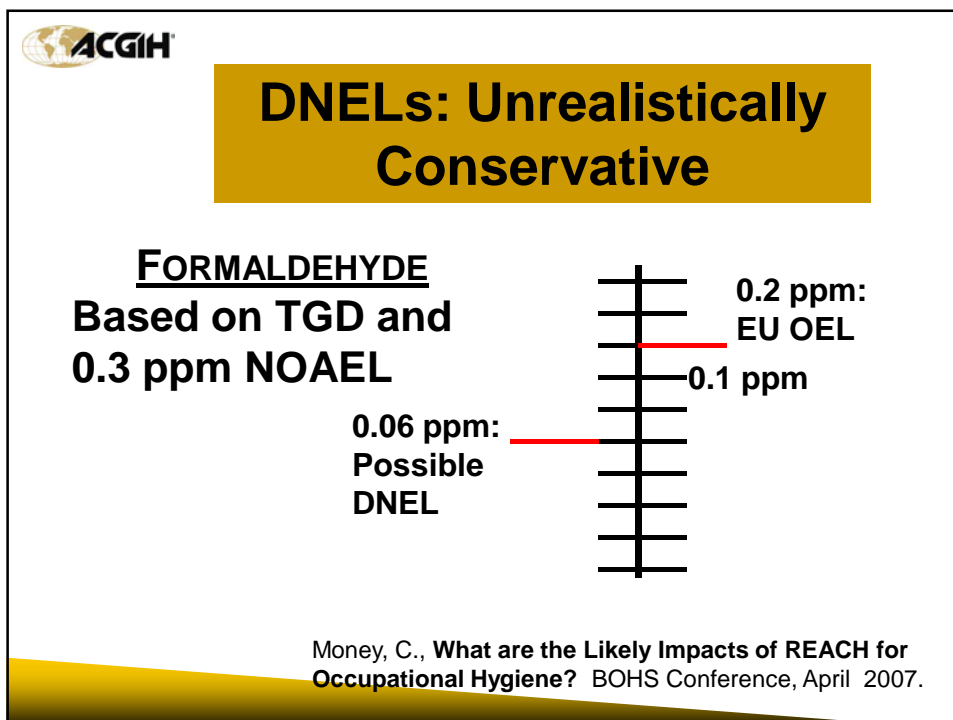
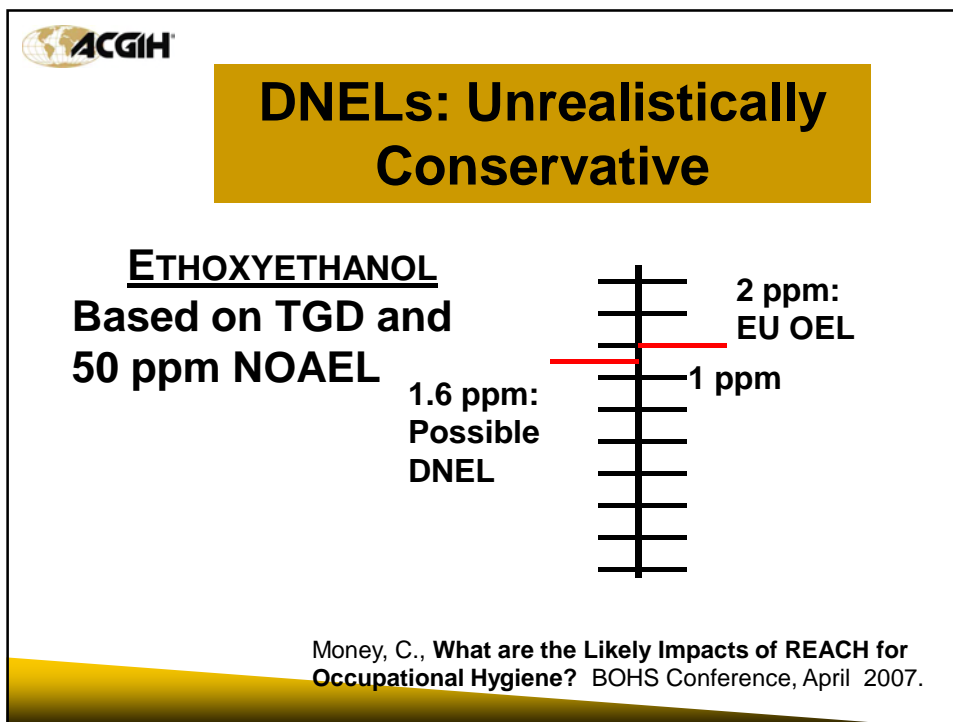



DNELs: Unrealistically Conservative

HYDROGEN SULFIDE
Based on Technical Guidance Document (TGD) and 10 ppm NOAEL



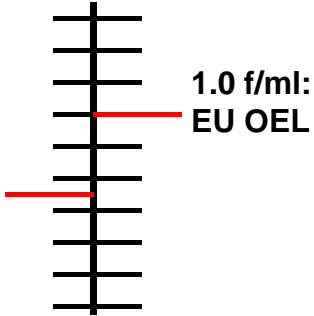
Money, C., What are the Likely Impacts of REACH for Occupational Hygiene? BOHS Conference, April 2007.



 **DNELs: Unrealistically Conservative**


MAN MADE MINERAL FIBERS
Based on TGD and 25 fiber/ml LOAEL

0.5 f/ml:
Possible
DNEL



1.0 f/ml:
EU OEL

Money, C., What are the Likely Impacts of REACH for Occupational Hygiene? BOHS Conference, April 2007.

 **DNELs: Unrealistically Conservative**

With OELs there is some residual risk even if exposed to less than the OEL.

- ✓ That risk typically not quantified, led to conservatism in IH practice.
- ✓ Along with statistical conservatism if exposures > 50% OEL.
- ✓ Embodied in the < 1/2 to 1/10 OEL concept.



DNELs: Unrealistically Conservative

Thus, we have built into our approach to occupational exposures the precautionary principle.

So why are we surprised or alarmed by the DNEL?



Concern: DNELs should be treated as

AGREE





DNELs Treated As OELs

DNELs \neq OELs



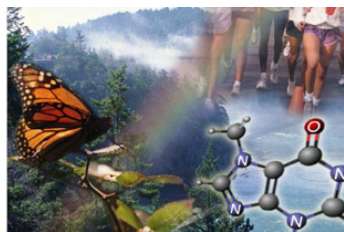
Educate, Educate, Educate



DNELs Treated As OELs

**Develop IH
Guidance**

Your Organization Here
Guidance on DNELs and
Application to
Occupational Workplaces



May 2008
(version 1.1)



OELs Are Doomed?



OELs Are Not Doomed

- DNELs are M/I recommendations.
- There may be many values for each particular exposure route and duration for the same substance.
- Member States and NGOs will debate and have opportunity to present their views by a number of routes including legislation and harmonization efforts.



OELs Are Not Doomed

- One obstacle for OEL development was lack of data.
- REACH will greatly expand the dataset on substances and there will probably be subsequent testing and development of more data.
- Opportunity for advancement of OELs



In Summary

In an occupational context, the DNEL could be construed to be a de facto OEL.

DNELs are different from OELs. Opportunity to embrace and educate.


There is an opportunity for OELs.

The DNEL is intended to be more conservative than the OEL. However, already matches our practice.




What Could the Future Hold?

Will the OH OEL Landscape Change?




Updating of OSHA PELs

There continues to be a great deal of discussion on the need to update the OSHA PELs.

Some have argued, in response to OSHA's failed attempt to update the PELs in 1989, that manufacturers should be required to develop OELs for the substances they manufacture and to publish the limits on the MSDS.


Given the global nature of the chemical industry, REACH may have effectively accomplished what may have never been agreed to in the US.



TSCA Reform

US TSCA reform appears to be heading towards adopting “some” of the “basic principles” of REACH.

Could this mean DNEL-like values for the US?



Product Stewardship and CSR

DNELs are complementary with Product Stewardship.

How REACH will play out in the arena of corporate social responsibility (CSR) policy is unknown.

Whether DNELs will be utilized world-wide by companies remains to be seen.



Other Exposure Guidelines

General Population DNELs could impact other exposure guidelines:

- EPA AEGL
- EPA Reference Dose (RfD) and Reference Concentration (RfC)
- CDC ATSDR Minimum Risk Levels



Will the OEL Landscape Change?

Definitely Yes

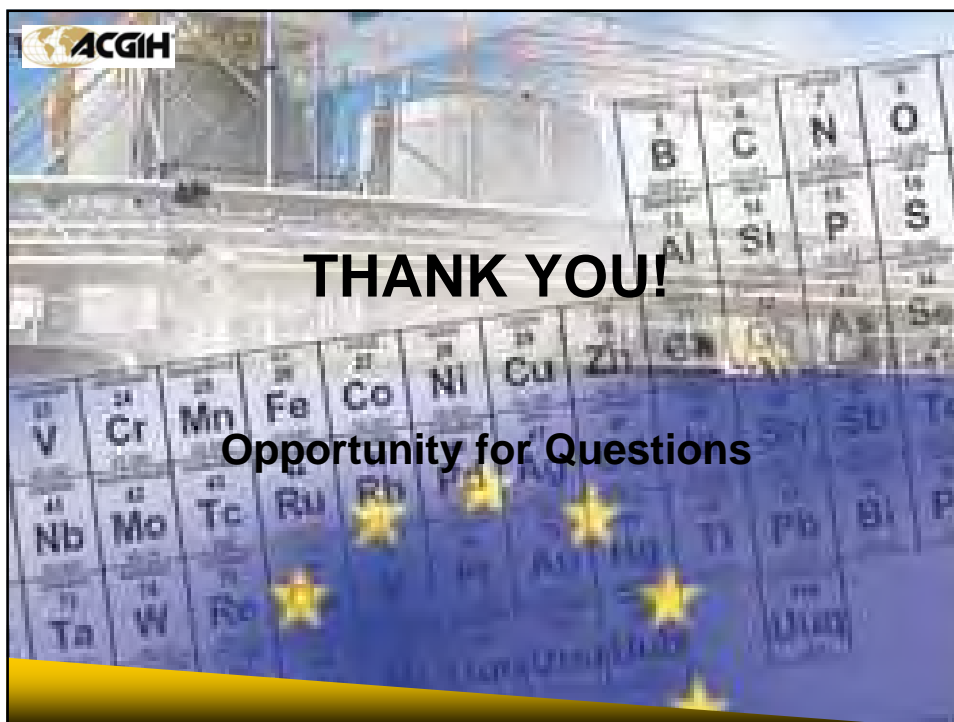
- ✓ Not just an EU issue.
- ✓ REACH: Reflection of changing values.
- ✓ The amount of information available to the public about chemicals and exposure risks is about to exponentially increase.



DNELs: An Opportunity for the IH Profession?

The derivation of DNELs in the EU, published for the world to see, opens the door for new research in IH:

- Development of new air sampling methods
- Characterizing exposures against the DNELs
- Respirator cartridge breakthrough studies
- Glove permeation studies
- Biomonitoring





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